

KARNATAKA PROHIBITION OF BEGGARY ACT, 1975

27 of 1975

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SCHEDULE 1 :- SCHEDULE

KARNATAKA PROHIBITION OF BEGGARY ACT, 1975

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STATEMENT OF OBJECTS AND REASONS KARNATAKA ACT No. 27 of 1975 Karnataka Gazette, Extraordinary, dated 27-2-1973 There are four different enactments in the different areas of the State relating to prohibition of beggary. It is considered necessary to have a uniform law on the subject applicable to the whole of the State of Karnataka. Hence this Bill.

CHAPTER 1

Preliminary

1. Short title, extent and commencement :-

- (1) This Act may be called the Karnataka Prohibition of Beggary

Act, 1975.

(2) It extends to the whole of the State of Karnataka.

(3) It shall come into force in such areas of the State on such dates as the State Government may, by notification appoint and different dates may be appointed for different areas:

Provided that the provisions of this Act shall not be brought into force in any area unless the State Government is satisfied that suitable facilities exist for the relief of the beggars of that area.

CHAPTER 2

Definitions

2. Definitions :-

In this Act, unless the context otherwise requires.

(1) "Alms" means anything given gratuitously to a beggar, such as money, cooked or uncooked foodgrains or clothing, or any other thing of value;

(2) "Beggar" means any person other than a child who.

(a) solicits or receives alms in a public place whether or not under any presence such as singing, dancing, fortune telling, performing tricks, or selling articles;

(b) enters any private premises for the purpose of soliciting or receiving alms;

(c) exposes or exhibits with the object of obtaining or extorting alms, any sore, wound, injury, deformity or disease whether of a human being or of an animal;

(d) having no visible means of subsistence, wanders about or remains in any public place in such condition or manner as makes it likely that he exists by soliciting or receiving alms;

(e) allows himself to be used as an exhibit for the purpose of soliciting or receiving alms:

Provided that a person shall not be deemed to be a beggar if he.-

(i) is a religious mendicant licensed by the Central Relief Committee to solicit alms in the prescribed manner;

(ii) in the performance of any religious vow or obligation as sanctioned by custom or religion collects alms in a private or public

place, without being a nuisance; or

(iii) is permitted in writing by the Central Relief Committee to collect contributions in cash or kind from the public for any public institution, whether religious or secular or for the furtherance of any object for the good of the public; or

(iv) is a student collecting alms for the prosecution of his studies;

(3) "Central Relief Committee" means the Committee constituted by the Government under Section 4 ;

(4) "Child" means a boy, who has not attained the age of sixteen years, or a girl, who has not attained the age of eighteen years;

(5) "Government" means the State Government;

(6) "Institution" includes a receiving centre, a relief centre, colony, settlement area or any other institution declared to be such by the Government;

(7) "Local area" means an area declared as such by the Government from time to time for the purposes of this Act by notification;

(8) "Local Committee" means the Committee appointed by the Central Relief Committee for any local area;

(9) "Notification" means a notification published in the Official Gazette;

(10) "Prescribed" means prescribed by rules made under this Act;

(11) "Public Place" means any place intended for the use of or accessible to the public and includes any public conveyance;

(12) "Receiving Centre" means a centre established by the Central Relief Committee for the reception and temporary retention of beggars; and

(13) "Relief Centre" means a centre established by the Central Relief Committee for the relief of beggars sent thereto.

CHAPTER 3

Prohibition of Begging

3. Begging Prohibited :-

No person shall beg in the areas in which this Act is in force.

CHAPTER 4

Constitution and Administration

4. Central Relief Committee :-

(1) The Government may by notification constitute a Central Relief Committee (hereunder referred to as the Committee).

(2).	The Committee shall consist of. -	
(a)	The Secretary to Government, Social Welfare and Labor Department	Member
(b)	The Director of Social Welfare in Karnataka	Member
(c)	The Secretary to Government, Finance Department	Member
(d)	Four non-official members nominated by the Government	Members

The Government may appoint one of the Members of the Committee as its Chairman and appoint a Secretary who may or may not be a member of the Committee.

(3) Subject to the pleasure of the State Government, the term of the office of the non-official members shall be for a period of three years:

Provided that if a non-official member of the Committee absents himself without permission of the Committee for two consecutive meetings of the committee, he shall cease to be a member.

(4)

(a) Casual or other vacancies in the Committee shall be filled by the Government in the prescribed manner.

(b) During any vacancy in the Committee the continuing members may act as if no vacancy had occurred.

(5) The non-official members shall be paid such remuneration and allowances as may be prescribed.

(6) The Committee shall meet at least once in two months.]

(7) Subject to the provisions of this Act and the rules made thereunder, the supervision, direction and control of all matters relating to the administration of relief shall vest in the Committee.

5. Local Committees :-

The Committee, may for the purposes of carrying out the provisions

of this Act in any local area constitute as prescribed a local committee.

6. Local administration :-

(1) Subject to the control of the Central Relief Committee and the rules made in this behalf, the administration of relief to the beggars in any local area shall be vested in the local Committee.

(2) For the purpose of carrying out the provisions of this Act in any part of a local area, the local Committee may constitute such Sub-Committees as may be prescribed.

CHAPTER 5

Institutions

7. Receiving Centres :-

The Central Relief Committee may provide receiving centres for the reception and temporary retention of beggars or it may by notification declare any institution to be a receiving centre for the purposes of this Act.

8. Relief Centres :-

The Central Relief Committee may establish institutions, in such places as may be deemed necessary for the detention, relief and rehabilitation of persons contravening the provisions of Section 3 and sent thereto or it may by notification declare any existing institution as a relief centre.

9. Management of Institutions :-

(1) Subject to the provisions of this Act, the Central Relief Committee shall make provision for the proper management of institutions and for the care of the inmates therein.

(2) Every person detained in any of the institutions shall be subject to such rules of discipline as may be prescribed.

Explanation.-"Discipline" includes the enforcement of manual labour and hard labour.

10. Enforcement of discipline :-

The Central Relief Committee may authorise the officer-in-charge of any institution to enforce discipline in such institution in the manner prescribed.

CHAPTER 6

Procedure and Punishments

11. Arrest and enquiry :-

(1) Any police officer or such other officer as may be authorised by the Government in this behalf by general or special order who finds any person other than a child contravening the provisions of Section 3 shall arrest such person and inform him of the grounds for such arrest and remove him immediately to the nearest receiving centre.

(2) The officer-in-charge of the receiving centre shall thereupon without delay, hold such enquiry as may be prescribed and if satisfied that the person, if released, will not resort to begging shall release him forthwith with or without surety.

(3) If the person arrested under sub-section (1) is not released forthwith under sub-section (2) the officer-in-charge of the receiving centre shall produce him before the Executive Magistrate or the Judicial Magistrate or the Metropolitan Magistrate having jurisdiction, within a period of twenty-four hours of such arrest excluding the time necessary for the journey from the place of arrest to the Court of such Magistrate provided that no person arrested under sub-section (1) shall be detained in custody beyond the said period without the authority of a magistrate.

(4) The Magistrate before whom, a person is produced under sub-section (3) shall hold an enquiry and if satisfied that such person has committed the offence of begging but undertakes not to commit such offence shall release him on his furnishing a bond.

(5) If any person released under sub-section (4) is again produced before any Executive Magistrate or a Judicial Magistrate or a Metropolitan Magistrate for a similar offence, and the contravention of Section 3 is proved against him, he shall not be released without a surety.

12. Magistrate to send beggar to the relief centre :-

(1) If a person against whom action has been taken under Section 11 is again produced before a magistrate for a similar offence, or on the ground that such person does not or is unable to comply with the directions contained in the said section and if the Magistrate on enquiry finds that the person has contravened the provisions of Section 3, he shall convict him and pass a sentence of detention in the nearest relief centre for such period not exceeding ¹ [twelve months] as may be specified in the order.

(2) An order of detention passed by a magistrate under sub-section (1) may at any time be revoked or modified.

1. Substituted for the words "six months" by Act No. 7 of 1982 and shall be deemed to have come into force w.e.f. 1-10-1981

13. Infirm, disabled and decrepit beggars and persons suffering from any incurable disease to be arrested and sent to receiving centres :-

(1) Notwithstanding anything contained in Section 11 where an officer-in-charge of the receiving centre in the course of enquiry held in pursuance of sub-section (2) of Section 11 finds that a person other than a child is infirm, disabled, decrepit or suffering from any loathsome or incurable disease he shall ascertain from that person if he has any relatives and if there are any, he shall immediately send for them and if on enquiry it is found that the person cannot be taken care of, or if there are no relatives, the officer-in-charge of the receiving centre shall, with the report of his enquiry, immediately produce him before the Executive Magistrate or the Judicial Magistrate or the Metropolitan Magistrate having jurisdiction within a period of twenty-four hours of his arrest excluding the time necessary for the journey from the place of arrest to the Court of such Magistrate: Provided that no person arrested shall be detained in the custody beyond a period of twenty-four hours without the authority of a Magistrate.

(2) Where a person who is produced under sub-section (1) before a Magistrate is found on enquiry by such Magistrate to have contravened the provisions of Section 3, the Magistrate shall convict him and pass a sentence of detention in the nearest relief centre for such period not exceeding ¹ [twelve months] as may be specified in the order and an order of detention passed by a Magistrate may at any time be revoked or modified by such Magistrate.

1. Substituted for the words "six months" by Act No. 7 of 1982 and shall be deemed to have come into force w.e.f. 1-10-1981

14. Medical examination and detention of leprosy patients and lunatics :-

(1) Where it appears to the Government that any beggar detained in

(2) Where it appears to the Government that the beggar has

ceased to be of unsound mind, or is cured of leprosy, the Government shall, by an order direct the person having charge of the beggar if still liable to be kept in custody, send him to the institution from which he was removed or if the beggar is no longer liable to be kept in custody, order him to be discharged.

(3) Subject to the provision of sub-section (2), the provisions of Section 31 of the Lunacy Act, 1912 (Central Act 4 of 1912), or Section 14 of the Lepers Act, 1898 (Central Act 3 of 1898), or the corresponding provision of any other law in force in any area of the State, shall apply to every beggar confined in a mental hospital or a leper asylum under sub-section (1) after the expiration of the period for which he was ordered to be detained; and the time during which a beggar is confined in a mental hospital or leper asylum under that sub-section shall be reckoned as part of the period for which he may be ordered by the magistrate to be detained:

Provided that where the removal of a beggar due to unsoundness of mind or leprosy is immediately necessary, it shall be open to the authorities of the institution in which the beggar is detained to apply to a Court having jurisdiction under the Lunacy Act, 1912 (Central Act 4 of 1912) or the Lepers Act, 1898 (Central Act 3 of 1898), or under any corresponding law in force in any area of the State, for an immediate order of committal to a mental hospital or a leper asylum until such time as the orders of the Government can be obtained in the matter.

15. Beggar to leave Institution on discharge or permission :-

No person who is admitted to any Institution shall leave it without an order of discharge or without the written permission of the officer-in-charge of the institution.

16. Absconding beggars how to be dealt with :-

(1) On a report from the officer-in-charge of any institution that a person has left such institution in contravention of Section 15, any police officer or such other officer as may be authorised by Government in this behalf, shall arrest such person without a warrant and inform him of the grounds for such arrest and remove him immediately to the institution which he had left.

(2) The officer-in-charge of the institution shall produce him before the Executive Magistrate or the Judicial Magistrate or the

Metropolitan Magistrate having jurisdiction, within a period of twenty-four hours of such arrest excluding the time necessary for the journey from the place of arrest to the Court of such magistrate and the magistrate shall, after satisfying himself that the said person has contravened the provisions of Section 15 , order him to be delivered to the institution with a warning.

(3) Any person dealt with under the provisions of sub-section (1), who absconds or takes to begging after he is discharged under Section 15 shall be placed before a Judicial Magistrate, or Metropolitan Magistrate who after summary trial may convict him and sentence him to imprisonment for a period not exceeding three months.

17. Abettors to be punished with imprisonment or fine or both :-

Whoever employs any person to beg or abets such employment, shall be punished on conviction by a magistrate with simple or rigorous imprisonment for a term which may extend to three months or with fine, which may extend to three hundred rupees or with both.

18. Refusal of a beggar to go to an institution or to a Magistrate punishable with imprisonment or fine or both :-

Any beggar refusing or failing to accompany a Police Officer or any officer authorised by the Government in this behalf to appear before a magistrate or to be taken to an institution when required under this Act, shall be punished on conviction by a magistrate with simple imprisonment for a term which may extend to one month or with fine which may extend to fifty rupees or with both.

CHAPTER 7

Miscellaneous

19. Transfer from one Institution to another :-

The ¹ [Chairman of the Central Relief Committee] may direct any person detained in a receiving centre or relief centre or any other institution to be transferred therefrom to another receiving centre, relief centre or Institution of a like nature in the State:

Provided that the total period of detention of such person shall in no case be increased by such transfer.

1. Substituted for the words "Government or such other officer as may be authorised by the Government in this behalf" by Act No. 12 of 1988, w.e.f. 11-5-1988

20. Temporary release of beggars :-

(1) The Government or any authority to which the Government may delegate its power in this behalf, may, subject to such conditions as may be prescribed, release on parole for such period as it may deem necessary any beggar detained in a relief centre in case of any serious illness or death of any member of the beggar's family or any of his nearest relatives or for any other sufficient cause.

(2) The period of release of a beggar under sub-section (1) shall not count towards the total period of his detention in the relief center.

21. Unconditional release of beggars :-

At any time after the expiration of three months from the date on which a beggar is detained in a relief centre, if the officer-in-charge of such relief centre is satisfied from the conduct of such beggar in such centre during the period of his detention that there is a probability that such person will abstain from begging, he may recommend to the Government his unconditional release and the Government may order the release of such person unconditionally and there upon the term for which such person had been ordered to be detained in a relief centre shall be deemed to have expired.

22. Transfer between relief centres in the State and institutions of a like nature in other States of India :-

(1) The ¹[Chairman of the Central Relief Committee may], in consultation with the officer-in-charge of a relief centre, order the transfer to that relief centre of any person in respect of whom an order of detention has been made by a Competent Authority in any other State in India of the nature of an order under this Act directing him to be detained in a relief centre or institution of a like nature, and upon such transfer, the provisions of this Act shall apply to such person as if he had been directed under this Act to be detained in such relief centre by a Competent Court in the State of Karnataka.

(2) The ² [Chairman of the Central Relief Committee may] direct any person detained in a relief centre in the State to be transferred therefrom to any institution of a like nature in any other State in India to be detained therein under the provisions of law similar to this Act in force in that State:

Provided that no person shall be transferred under this section to any other State without the consent of the Government of such State.

1. Substituted for the words "Government may" by Act No. 12 of 1988, w.e.f. 11-5-1988
2. Substituted for the words "Government may" by Act No. 12 of 1988, w.e.f. 11-5-1988

23. Offences under this Act cognizable :-

All offences under this Act shall be cognizable.

24. Fines :-

Fines recovered under this Act, shall be credited to the Central Relief Fund.

25. Priority for cases under the Act :-

Notwithstanding, anything in the Code of Criminal Procedure, 1973 (Central Act 2 of 1974), every Court shall, as far as possible, give precedence to any proceeding under this Act over any other proceeding before such Court.

26. Power to acquire property, etc :-

Subject to the rules made in this behalf the Central Relief Committee or any local Committee shall have power to acquire property, enter into contracts, institute and defend legal proceedings and do all other acts incidental thereto.

27. Appointment of officers :-

The Central Relief Committee or the local committees with the previous sanction of the Central Relief Committee may appoint officers for the purpose of the Act in accordance with the rules prescribed in this behalf.

28. Protection of officers :-

No suit, prosecution or other legal proceedings shall lie against any person for anything which is in good faith done or intended to be done under this Act.

29. Public servant :-

Every person empowered to perform any function under this Act shall be deemed to be a public servant within the meaning of Section 21 of the Indian Penal Code, 1860 (Central Act XLV of 1860).

30. Central Relief Fund :-

¹[(1) In order to carry out the purposes of this Act, a fund called the Central Relief Fund shall be formed. This Fund shall consist of.-

- (i) subscriptions and donations;
- (ii) grants from the Government;
- (iii) the cess paid under sub-section (3) of Section 31 ;
- (iv) grants from local bodies, and other private or public institutions;
- (v) fines recovered under this Act; and
- (vi) receipts from other sources.

² [(2) The Central Relief Fund shall be administered by a Committee consisting of the Secretary to Government, Social Welfare and Labour Department who shall be the Chairman and the Director of Social Welfare and a representative of the Finance Department nominated by the Government who shall be the members of the Committee.

(3) Subject to such rules as may be prescribed, the Central Relief Fund shall be applied for such purposes and in such manner as may be decided by the Committee constituted under sub-section (2) from time to time.]

1. Section 30 renumbered as sub-section (1) thereof by Act No. 7 of 1982 and shall be deemed to have come into force w.e.f. 1-10-1981

2. Sub-sections (2) and (3) inserted by Act No. 7 of 1982 and shall be deemed to have come into force w.e.f. 1-10-1981

31. Beggary cess :-

(1) With effect from such date as the Government may by notification appoint, a beggary cess in the form of surcharge on.-

- (i) tax on lands and buildings;
- (ii) tax on entry of goods into the local area for consumption, use or sale therein;
- (iii) tax on vehicles;
- (iv) tax on professions, trades, callings and employments.

(2) The cess levied under sub-section (1) shall be collected by the local authority concerned as if the cess were a tax payable under

the relevant laws for the time being in force and the provisions of the said laws relating to the levy and collection of the said tax shall apply in respect of the levy and collection of such cess subject to such modifications as may be prescribed.

(3) The local authority shall be entitled to deduct as the cost of collection ten per cent of the amount collected under sub-section (2) and the balance shall be paid by such local authority to ¹ [the Committee constituted under sub-section (2) of Section 30], within such time and in such manner as the Government may direct.

1. Substituted for the words "the Central Relief Committee" by Act No. 7 of 1982 and shall be deemed to have come into force w.e.f. 1-10-1981

32. Board of Visitors :-

The Government may, in accordance with the rules made in this behalf, appoint a Board of Visitors in local areas to inspect, from time to time, the institutions situated therein, and to report on the working of these institutions, to the Government and offer such suggestions as they deem fit for the improvement of the said institutions.

33. Revision :-

Notwithstanding anything to the contrary contained in the Code of Criminal Procedure, 1973 (Central Act 2 of 1974), any person aggrieved by any decision of a magistrate under this Act, may apply to the Court of Session having jurisdiction in the prescribed manner and within the prescribed time for revision of such decision and the Court of Session in so doing may examine the legality or propriety of the proceedings before the magistrate. The decision of the Court of Session shall be final.

34. Appeal :-

(1) If any inmate of an institution is aggrieved by any order passed by any person in charge of the institution, he may appeal against that order to the Chairman of the local Committee.

(2) The decision of the Chairman of the local Committee may be taken up in second appeal to the Board of Appeal constituted in the prescribed manner by the Central Relief Committee from amongst its members and the order of that Board shall be final.

35. Charge for misconduct :-

The Government may on the report of an auditor who may be

appointed by the Government to audit the accounts of the Central Relief Fund pass an order charging any person responsible for causing any loss through misconduct or negligence, after obtaining his explanation and shall in every such case certify the amount due from such person, and upon the application of the Central Relief Committee the revenue authorities shall recover the said amount from such person as if it were an arrear of land revenue and credit to the Central Relief Fund.

36. Publication of annual accounts :-

The annual accounts of receipts and expenditure, and the budget when sanctioned shall be open to public inspection and shall be published in such manner as may be prescribed.

37. Administration Report :-

(1) As soon as may be after the 1st of July every year, and not later than such date as may be fixed by the Government, the Central Relief Committee shall submit to the Government an administration report for the preceding official year in such manner and with such details as the Government may direct.

(2) Each local committee shall, as soon as may be after the 1st July of each year and not later than such date as may be fixed by the Central Relief Committee, submit to the Central Relief Committee an administration report for the preceding official year in such manner and in such form as may be fixed by the Central Relief Committee.

(3) The report shall be published in such manner as the Government may direct.

CHAPTER 8

Control

38. Powers of Government :-

The Government or any officer authorised by the Government by a general or special order shall have power.-

(a) to enter and inspect any institution under the control or management of the Central Relief Committee or inspect any work in progress under it or under its direction;

(b) to call for any extract from the proceedings of the Central Relief Committee or of any Committee under its control and direction and any return, statement, account or report which the Central Relief

Committee may be required to furnish;

(c) to inspect the office of the Central Relief Committee or any office under its control and direction, and call for the records of any such office, and the officer authorised shall submit the records for the orders of the Government if he is satisfied that the order or proceedings of the Central Relief Committee or the local committee is contrary to law or orders for the time being in force.

39. Disputes :-

(1) If any dispute arises between the Central Relief Committee and local Committees or local bodies in any matter arising under the provisions of this Act and the dispute is not amicably settled, the matter shall be reported to the Government who may take cognizance of the dispute and decide it and the decision of the Government shall be final.

(2) No suit shall be entertained by a Civil Court in respect of any dispute referred to in sub-section (1).

40. Rules :-

(1) The Government may by notification make rules generally for the purpose of carrying into effect the provisions of this Act.

(2) In particular and without prejudice to the generality of the foregoing power, such rules may provide for.-

(a) the constitution of the committees and institutions and their powers, duties and functions;

(b) the constitution of the Board of Visitors, its powers, duties and functions;

(c) the submission of returns and statements and reports and the preparation and submission of annual receipts and expenditure and the annual administration report by the Central Relief Committee and the local committees;

(d) the auditing of accounts;

(e) the constitution of a Board of Appeal, its powers, duties and functions;

(f) the transfer of beggars from one institution to another and on such conditions as may be prescribed from one State to another;

(g) prescribing the form of bonds required to be taken under the provisions of this Act; and

(h) any other matter in respect of which rules are required to be or may be made under this Act.

(3) The power of the Government to make rules under this Act shall be subject to the condition of previous publication.

(4) Every rule made under this Act shall be laid as soon as may be after it is made, before each House of the State Legislature while it is in session for a total period of thirty days which may be comprised in one session or in two or more successive sessions, and if, before the expiry of the session immediately following the session or successive sessions aforesaid both Houses agree in making any modification in the rule or both Houses agree that the rule should not be made, the rule shall from the date on which the modification or annulment is notified by the Government in the Official Gazette have effect only in such modified form or be of no effect, as the case may be, so however, that any modification or annulment shall be without prejudice to the validity of anything previously done under such rule.

(5) All rules made by the Government under this Act shall be published in the Official Gazette both in English and Kannada.

41. Repeal :-

On the date on which this Act comes into force in any area in which any of the Acts specified in the Schedule to this Act is in force, such Act shall stand repealed on such date in such area:

Provided that Section 6 of the MYSORE GENERAL CLAUSES ACT, 1899 (Karnataka Act III of 1899), shall be applicable in respect of such repeal and Section 8 of the MYSORE GENERAL CLAUSES ACT, 1899 , Section 6 of the MYSORE GENERAL CLAUSES ACT, 1899 and Section 24 of the MYSORE GENERAL CLAUSES ACT, 1899 said Act shall be applicable as if the said enactments had been repealed and re-enacted by this Act.

SCHEDULE 1

SCHEDULE